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# Risk Mitigation Measures for Forests and People under the EUDR

A practical guide for action and collaboration across agricultural supply chains

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Sangga Bumi Lestari is an Indonesian non-profit organisation that enhances ecological connectivity, conserves biodiversity, and supports sustainable development in some of Indonesia's at-risk forest landscapes.

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## I. List of Abbreviations

<b>DFC</b>	Deforestation-Free Commitment
<b>DIASCA</b>	Digital Integration of Agricultural Supply Chains Alliance
<b>EU</b>	European Union
<b>EUDR</b>	European Union regulation on deforestation-free products
<b>FAO</b>	Food and Agriculture Organization of the United Nations
<b>FFS</b>	Farmer Field School
<b>FPIC</b>	Free, Prior, and Informed Consent
<b>GISCO</b>	German Initiative on Sustainable Cocoa
<b>GIZ</b>	Deutsche Gesellschaft für Internationale Zusammenarbeit
<b>HRDD</b>	Human Rights Due Diligence
<b>ICS / IMS</b>	Internal Control System / Internal Management System
<b>IP &amp; LC</b>	Indigenous Peoples and Local Communities
<b>ISEAL</b>	International Social and Environmental Accreditation and Labelling Alliance
<b>KPI</b>	Key Performance Indicator
<b>Mha</b>	Million hectares
<b>MRV</b>	Monitoring, Reporting, and Verification
<b>MSP</b>	Multistakeholder Partnership
<b>NDPE</b>	No Deforestation, No Peat, No Exploitation
<b>NGO</b>	Non-Governmental Organisation
<b>OECD</b>	Organisation for Economic Co-operation and Development
<b>REDD+</b>	Reducing Emissions from Deforestation and Forest Degradation
<b>PES</b>	Payments for Ecosystem Services
<b>SME</b>	Small and Medium-sized Enterprise
<b>UN</b>	United Nations

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# Executive summary

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This practical guide on risk mitigation measures aims to support companies in meeting the European Union Regulation on Deforestation-free Products (EUDR) due diligence obligations.

This is done by mitigating deforestation and legality risks through long-term, holistic strategies that not only contribute to compliance, but also support forest preservation, alongside the rights and livelihoods of smallholders and Indigenous Peoples and Local Communities (IP&LC).

While a wide array of risk management and, specifically, risk mitigation strategies exist, this guide focuses on measures that have the dual purpose of reducing deforestation and forest degradation, as well as promoting the inclusion and rights of smallholders, cooperatives, and IP & LC. It is primarily intended for operators placing or exporting EUDR-relevant commodities on the EU market, although its insights may also assist other parties, such as EU Competent Authorities and traders.

The EUDR entered into force in June 2023 and will enter into application on 30 December 2026 for large and medium operators and 30 June 2027 for micro and small enterprises. For micro and small operators already covered by the EU Timber Regulation (EUTR), the entry into application will be 30 December 2026. The Regulation aims to minimise the EU's role in deforestation and forest degradation worldwide, therefore contributing to mitigate climate change, reduce greenhouse gas emissions and biodiversity loss.

Under the EUDR, companies must ensure that relevant products and commodities placed on the EU market, or exported from it, are produced legally and without deforestation and forest degradation.

To safeguard compliance with these requirements, companies must carry out a three-step due diligence procedure, involving information collection, risk assessment, and risk mitigation.

Where non-negligible risks are identified, companies must undertake appropriate and proportional risk mitigation action. The EUDR takes a flexible, non-prescriptive approach to risk mitigation, requiring only that companies ensure effective reduction of the risk of deforestation and/or illegality to a negligible level, without specifying how risk mitigation measures should be designed or implemented.

Risk mitigation can take different forms. It can focus strictly on compliance and risk avoidance, with producers in high-risk areas being preventively cut-off. Alternatively, companies can take a more proactive

approach by assessing risks more granularly and actively engaging with current or potential suppliers in high-risk regions through meaningful risk mitigation measures that also contribute to wider sustainability goals.

This approach has the potential to not only help maintain and expand supplier bases, but also build on the wealth of experiences, projects, and initiatives developed over the last 15 to 20 years under voluntary zero-deforestation and zero-conversion commitments.

This Practical Guide sets out practical options for companies to apply and adapt to their supply chains and risk profile. It emphasises approaches that promote forest preservation and inclusivity, supporting vulnerable groups such as smallholders and IP & LC, and encourages moving away from mitigation measures based on disengagement.

#### **What the guide provides:**

An overview of EUDR obligations, highlighting the risk-mitigation measures required under its due-diligence rules.

#### **A typology of risk mitigation measures:**

1. Capacity building
2. Certification
3. Forest management & conservation
4. Landscape/jurisdictional approaches
5. Livelihood support
6. Traceability & transparency

The typology highlights the analysis of each category against a set of structural and impact-oriented criteria.

#### **A step-by-step guide for two selected measures striving to provide a roadmap that turns strategy into operations:**

- Capacity building of smallholders & cooperatives
- Landscape/jurisdictional approach

# Risk mitigation in sustainable development

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Global deforestation remains alarmingly high, threatening both ecosystems and livelihoods.

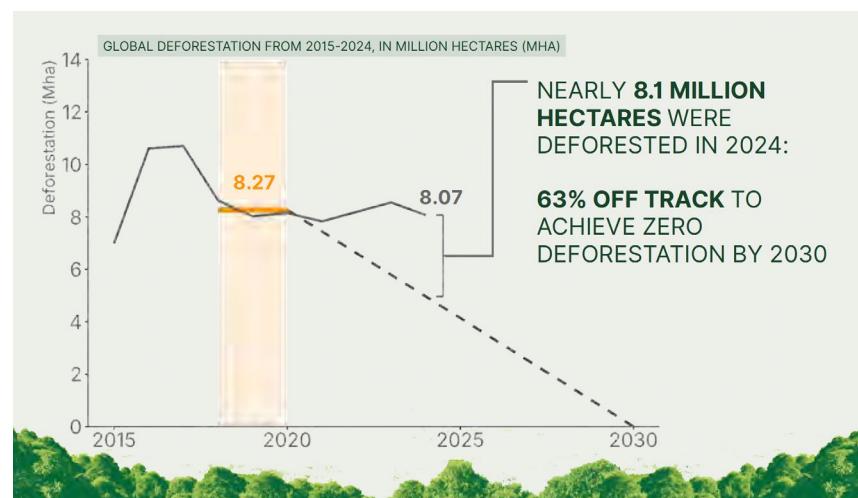
According to the [Forest Declaration Assessment 2025](#), the world lost nearly 8.1 million hectares of forest in 2024, putting global efforts 63% off track from achieving zero deforestation by 2030 (Fig. 1), despite the international community committing (in the [Glasgow Leaders' Declaration on Forests and Land Use](#)), to halt deforestation by 2030. Over the past decade, permanent agriculture has driven approximately 86% of all forest loss, making it the dominant cause of deforestation worldwide (Fig. 2). These pressures not only accelerate biodiversity loss and carbon emissions but also jeopardise the livelihoods of smallholders and Indigenous Peoples & Local Communities (IP &

LCs) who depend on forests for subsistence, income, and cultural identity. Supporting these groups, through land-tenure security, fair access to finance and markets, and sustainable production practices, is essential to reduce deforestation risks and build resilience in forest-risk commodity supply chains, recognised as both a climate priority and a commercial safeguard. Strengthening due diligence and investing in deforestation-free supply chains is increasingly viewed as a core risk-management strategy, helping companies meet emerging regulations like the EUDR, reduce reputational and financial exposure, and maintain access to key markets.

In recent years, as a response to the rates of deforestation, there was an increase in the adoption of corporate Deforestation-Free Commitments (DFC) and No Deforestation, No Peat, No Exploitation (NDPE) policies, in several agri-food sectors such as palm oil, soy, and cocoa. These frameworks have helped shift industry attention toward proactive actions aiming at eliminating direct deforestation and addressing indirect risks across supply chains. Risk mitigation initiatives in forest-risk commodities can build on this momentum and move beyond approaches exclusively focused on avoiding harm to “forest-positive” actions that can generate positive outcomes for people, ecosystems, and the climate. This requires embedding responsible practices throughout supply chains and conducting due diligence as a means of continuous improvement.

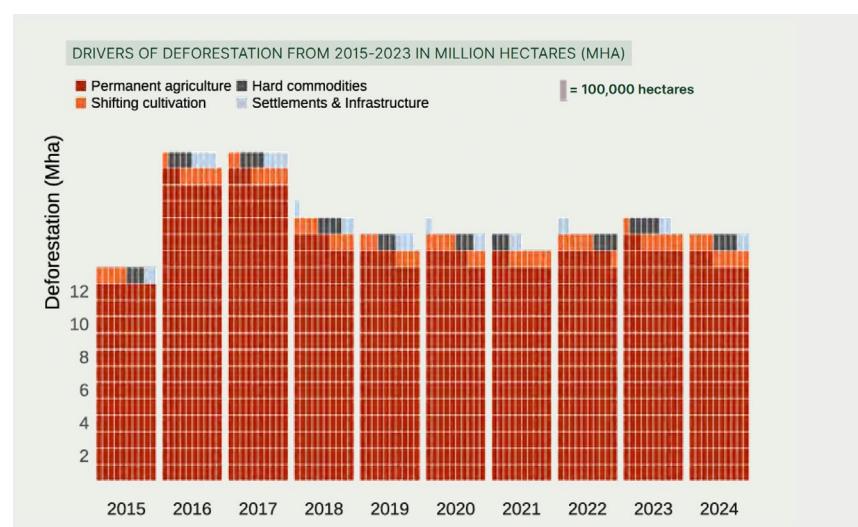
**Figure 1** Global deforestation between 2015 and 2024 (Mha) in relation to expected progress toward 2030 zero deforestation goals.

Source: [Forest Declaration Assessment 2025](#)



**Figure 2** Main drivers of deforestation between 2015 and 2023 (Mha).

Source: [Forest Declaration Assessment 2025](#)



Risk mitigation is therefore an integral part of the due diligence process. In line with the spirit of due diligence emphasised in the United Nations Guiding Principles on Business and Human Rights (the “[Ruggie Principles](#)”) and the OECD [Guidelines for Multinational Enterprises](#), companies should move beyond merely meeting legal compliance through “check-the-box” exercises and, instead, embed respect for human rights and the environment into their policies, strategies, and practices. This ensures a proactive, continuous, and responsible approach to identifying, assessing, preventing, and mitigating risks and adverse impacts. Taking action on identified risks is a logical and crucial follow-up step to risk identification and assessment process.

Operationalising risk mitigation involves a deliberate and systematic set of actions designed to prevent or reduce risks arising from a company’s operations, supply chains, or business relationships. Effective risk mitigation also requires strategies that are tailored to specific contexts, needs, and goals. According to the [OECD’s Due Diligence Guidance](#), risk mitigation measures should be targeted and proportionate to adequately address the likelihood and severity of identified risks.

Companies can adopt or engage in a range of mitigation measures depending on aspects such as their position in the supply chain and their implementation capacity. In forest-risk commodity sectors, measures range from compliance-focused approaches, such as audits and documentation/information requests (aiming primarily at demonstrating the absence of risk), to more inclusive strategies addressing the root causes of non-compliance. The latter aligns with the Ruggie Principles’ emphasis on responsibility and remedy, ensuring that “high-risk” suppliers or regions are not automatically excluded but are supported in building capacity and resilience.

Nonetheless, this does not preclude excluding non-compliant producers if deforestation, forest degradation, or illegal practices persist.

Inclusive risk mitigation approaches support the inclusion of vulnerable or under prepared suppliers while promoting the sustainable use and protection of forest resources. Rather than cutting off high-risk actors or regions, inclusive risk mitigation measures address underlying risk drivers and risk-facilitating factors. The OECD-FAO<sup>1</sup> [Business Handbook on Deforestation and Due Diligence in Agricultural Supply Chains](#) describes several relevant risk prevention and mitigation measures that have (or may potentially have) a strong inclusiveness component, such as:

- Improving awareness of regulatory requirements
- Providing financial support and access to credit
- Developing responsible purchasing practices, including longer-term contracts and premium payments
- Offering capacity-building and training
- Providing access to forestry or due diligence experts
- Empowering local community members as forest monitors

Such inclusive approaches can foster stronger and more resilient supply chains by improving quality, efficiency, and operational stability, while diversifying labour pools, reducing procurement risks, and increasing flexibility. They can also enhance reputational integrity and brand value by aligning business conduct with expectations on sustainability and human rights. Moreover, inclusive measures are often most effective when implemented through partnerships and multi-stakeholder collaborations, which help share costs, promote more meaningful participation, and can generate broader benefits.

1 Food and Agriculture Organization of the United Nations

# EU Regulation on Deforestation-free Products (EUDR): Main obligations for companies

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In July 2019, the European Commission released the Communication titled ["Stepping up EU action to protect and restore the World's forests"](#), reaffirming its commitment to intensifying efforts against global deforestation.

Among the key priority areas outlined was the objective to “reduce the EU consumption footprint on land and encourage the consumption of products from deforestation-free supply chains in the EU” (p. 7). This Communication laid the foundation for the development of the EU Deforestation Regulation on Deforestation-free Products (EUDR), which aims to reduce the Union’s contribution to greenhouse gas emissions and biodiversity loss by addressing the EU’s consumption impact on forests worldwide.

The EUDR entered into force in June 2023. After a second postponement end of 2025, the EUDR will enter into application on December 30, 2026, and six months later for operators that are natural persons or micro or small enterprises.

The EUDR regulation establishes a set of obligations that relevant commodities and products (listed in [Annex I](#) of the Regulation)<sup>2</sup> must meet to be placed, made available, or exported from the EU market (Art. 3), specifically:

- a. Relevant commodities and products must be produced without causing deforestation and forest degradation.** Under the regulation, this means they must not have been produced on land where forest, as defined<sup>3</sup> by the Food and Agriculture Organisation of the United Nations (FAO), was converted into agricultural land after 2020. For wood products specifically, they must derive from wood harvested without inducing forest degradation after 2020.
- b. Relevant commodities and products must have been produced in accordance with the relevant legislation of the country of production,** where relevant legislation is defined as the laws concerning the legal status of the area of production in terms of land rights, environmental protection, forest-related rules, third parties' rights, and others listed in [Art. 2, point 40](#) of the Regulation.
- c. Relevant commodities and products must be covered by a due diligence statement ([Annex II](#) of the Regulation),** which shall include, among other information details, the country of production and the geolocation of all plots of land where the commodities and/or products at stake were produced.

2 The regulation has been amended in Dec 2025. This has included approved changes in its product scope where products under chapter 29 (printed materials) are no longer part of the list of relevant products.

3 Forest: Land spanning more than 0.5 hectares with trees higher than 5 meters and a canopy cover of more than 10 percent, or trees able to reach these thresholds in situ. It does not include land that is predominantly under agricultural or urban land use. [Global Forest Resources Assessment 2020 - Terms and Definitions](#)

Regarding relevant commodities and products, the EUDR applies to more than 70 products consisting of or derived from cattle (beef and leather), cocoa, coffee, palm oil, natural rubber, soy, and wood. Current scientific evidence identifies these commodities as the leading drivers of deforestation and forest degradation from agricultural expansion.

EUDR due diligence obligations depend on the position and role of the company in the supply chain, as well as on its size. In general, the full scope of due diligence obligations applies to operators, as the companies that place a EUDR-relevant product on the EU market for the first time or export it from it. In the case of global supply chains, the operator is typically the importer into the EU as the entity responsible for compliance with the market requirements.

In addition, the risk classification of the country of production under the regulation's country benchmarking system affects the due diligence obligations of companies. Operators sourcing from countries or parts of countries classified as low risk may apply simplified due diligence (Art. 13), which means they are not required to carry out risk assessment and risk mitigation steps, provided that they have not obtained, and are not otherwise aware of, any relevant information indicating a non-negligible risk<sup>4</sup> of non-compliance.

The EUDR does not impose direct obligations on actors in third countries who do not themselves import relevant products into the EU market.

However, producers must still ensure that their goods are deforestation-free and legally

produced, collect geolocation data, and participate in a traceable supply chain if they wish to access the EU market. In addition, they may also be required by their buyers to provide information and documentation demonstrating compliance with the deforestation and legality standards set.

Article 8 of the Regulation defines due diligence as a three-step process, including;

- (a) collection of information
- (b) risk assessment
- (c) risk mitigation

which together must ensure that relevant commodities and products pose no or only negligible risk of non-compliance. Figure 3, below, provides an overview of the various specific categories according to these elements and their respective obligations under the EUDR.

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4 Negligible risk, as defined under the EUDR, entails that, after thorough and any needed mitigation, there is no indication that a product is linked to deforestation or illegal production. In contrast, non-negligible implies that, despite assessments and mitigation, there remains a reasonable indication that a product may not comply with deforestation-free or legality requirements.

### Information collection (Article 9)

Gathering comprehensive and verifiable information on:

- Product name and code
- Product quantity
- Country of production
- Geolocation of all plots of land of production
- All relevant and verifiable information confirming the product is deforestation free and produced legally

### Risk assessment (Article 10)

Assessing level of risk of non-compliance on the basis of the information collected, taking into account a set of criteria included in Art.10 of the Regulation, such as:

- Country of origin classification in the Regulation's country benchmarking
- Presence of forests and Indigenous Peoples and Local Communities (IP&LCs)
- Prevalence of deforestation and forest degradation
- Land rights claims
- Reliability and validity of the information gathered

### Risk mitigation (Article 11)

If the risk identified is significant (non-negligible), efforts must be conducted to reduce or eliminate them before products are placed in or exported from the EU market. Risk mitigation measures that can be adopted are:

- Requesting additional information
- Carrying out surveys and/or audits
- Supporting compliance by suppliers, in particular smallholders, through capacity building and investments

**Figure 3** Due diligence requirements of the three-step process under the EUDR.

Source: Aidenvironment, based on [European Union Deforestation Regulation \(2023\)](#)

# Risk mitigation under the EUDR

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**Risk mitigation is a core element of the EUDR due diligence requirements.**

Under the EUDR, operators must bring any identified risk of deforestation, degradation, or illegality associated with a commodity or product down to a negligible level. It provides a mechanism to address identified, non-negligible risks and can be operationalised through interventions such as capacity building or targeted investments. If a company identifies deforestation or illegality in the production of EUDR-relevant commodities or products, it should respond to the risks by taking the necessary steps to address the identified impacts.

As mentioned, Article 11 of the regulation determines that companies must take appropriate measures to achieve no or only negligible non-compliance risk. The regulation leaves room for companies to define which and how mitigation actions are

implemented as long as they are proportional and adequate to the level and nature of the risk identified. The absence of a fixed set of actions, methods, and implementation framework allows for a flexibility that is crucial for companies to tailor their risk mitigation strategies to the complexity, needs and, conditions of their supply chains. Moreover, it allows for the measures taken to be catered to the timing of identification of the risk.

The choice of adequate risk mitigation measures depends significantly on the stage at which risks are identified. There are three key moments when companies placing EUDR-relevant products on the EU market, or exporting them from it, are most likely to identify non-negligible risk of deforestation or illegal production.

- **Strategic mapping of supply bases:**  
This typically occurs early on, before or at the outset of formal relationships with suppliers are established, and well before products are placed on the EU market. At this stage, operators can mitigate risks by supporting producers, particularly smallholders, through capacity building and investment, for instance, and/or conduct independent audits.
- **Supplier onboarding:**  
Once potential suppliers are identified, they usually go through a process of onboarding which involves verifying whether the supplier meets regulatory, market, and company requirements. This implies assessing their standards, processes, and procedures and, if risks are identified, operators can support them in reducing or eliminating said risks through tailored actions, including awareness raising.

PRE-HARVEST



POST-HARVEST

- **Supply chain monitoring and verification:**

This stage usually takes place when the product has already been harvested, is progressing through the supply chain and on its way to the EU market. At this stage, if risks are identified during monitoring processes, operators will likely prioritise actions such as requiring additional information from suppliers and producers or conducting spontaneous surveys.

Article 11 of the EUDR highlights some examples of mitigation measures that prioritise the inclusion of smallholders and vulnerable suppliers, underscoring inclusiveness as a key component of deforestation and forest degradation risk mitigation strategies. This suggests that companies are encouraged to adopt strategies and measures that go beyond

disengagement from risk-prone areas or suppliers and instead focus on constructive engagement to drive systemic change. Special attention should be given to production areas and supply chains where smallholders and cooperatives play a major role, as they are often the most vulnerable and least prepared to meet regulatory requirements.

Mitigation measures that integrate, for instance, capacity-building, technical assistance, and equitable engagement have the potential to not only help reduce forest degradation and deforestation-related risks but to also contribute to more resilient and inclusive production systems, which aligns more closely with the broader sustainability objectives of the regulation.

Several companies already have a wealth of experience supporting smallholder producers through projects developed in the context of voluntary zero-deforestation and no-conversion commitments or broader NDPE commitments. This experience and prior efforts are highly valuable in the context of EUDR implementation as they can be leveraged as effective risk mitigation measures and contribute to mandatory due diligence requirements.

Article 18 of the EUDR requires EU competent authorities to check operators and non-SME traders' due diligence systems, including their risk assessment and risk mitigation procedures.

This creates an incentive for companies to demonstrate their efforts in adopting measures that support producers, especially smallholders, in addressing root causes of non-compliance risks. This could influence penalty levels if violations occur despite mitigation efforts.

This guide encourages operators and non-SME traders to enhance best practices and scale up engagement with suppliers in ways that actively support producers. Long-term, inclusive risk mitigation measures, such as long-term contracts and sustained supply relationships, represent a shift away from risk avoidance through withdrawal from higher risk areas. Rather than leaving local communities and smallholders even more vulnerable, these measures promote wide-ranging impact, with the potential to drive both deforestation reduction and improved livelihoods in proven sourcing areas.



# Typology of risk mitigation measures

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The list of defined criteria aims to create a comparable matrix for evaluating the identified risks and goals of potential mitigation strategies.

The categories defined pay particular attention to measures that address both deforestation risks and promote the inclusion of smallholders and/or the rights of IP & LC. The typology is organised into broad categories of measures (see Table 2 below), summarising main characteristics and relevant insights for companies considering risk mitigation options. These are subsequently detailed in the tables that follow.

While the typology is not exhaustive and does not cover all possible risk mitigation measures companies might deem suitable, it represents one way of organising a wide array of measures and should be seen as indicative rather than prescriptive. Furthermore, the boundaries between categories are porous: measures may overlap, complement, or reinforce one another, and effective strategies often combine actions across categories.

For example, a jurisdictional approach may combine elements of capacity building, forest management and conservation, and livelihood support, while a certification scheme may embed aspects of forest management, capacity building, and traceability.

The categories of risk mitigation measures defined are:

1. Capacity building
2. Certification
3. Forest management and conservation
4. Landscape & jurisdictional approaches
5. Livelihood support
6. Traceability & transparency<sup>5</sup>

To facilitate a meaningful overview of these categories, each has been analysed using a set of structural and impact-oriented criteria.

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<sup>5</sup> The risk mitigation categories listed herein are presented in alphabetical order. Their sequence does not imply any priority, relative importance, or hierarchical ranking.

**Figure 4** Conceptual basis for the structure of typology of risk mitigation meas

*Elaborated: by AidEnvironment*

The rationale for this structure is threefold:



These two groups of criteria serve complementary purposes, offering a structured lens for navigating and comparing the different categories of risk mitigation measures presented. Their purpose is to enable users of this Practical Guide to identify relevant measures, compare them across key dimensions, and tailor interventions more effectively to their specific needs and supply chain contexts.

Unlike the impact-oriented criteria, the structural criteria are organised into closed categories with pre-defined sub-categories or classifiers. This structure provides a common classification framework that can be consistently applied across all the categories, facilitating comparison between design features.

Icons have been assigned to each classifier, allowing for a clearer and more straightforward reading of each measure. Table 1 below summarises the criteria and provides a detailed explanation of each defined criterion. This structure aims to enable companies to better disentangle and navigate the complexity of approaches, tailor them to risk profiles, and integrate them into strategies that ensure compliance while contributing to long-term forest protection, strengthened livelihoods, and resilient supply chains.

# Navigating individual & collective approaches in risk mitigation

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In meeting the requirement to mitigate risks of non-compliance, the EUDR does not prescribe whether companies must act individually or collectively.

This flexibility allows companies to choose the approach(es) that best align with their operational realities, risk profiles, and strategic goals.

Individual actions places full responsibility on companies for designing and implementing risk mitigation measures. This might be the preferred approach because it grants full control and quicker, more straightforward processes of decision-making and progress tracking. However, individual approaches often lead to the duplication of efforts when multiple companies operate in the same regions with overlapping supply bases.

This can increase financial and administrative burdens, particularly for smallholders, who may have to respond to multiple parallel requests without additional benefits.

Moreover, individual actions alone are often insufficient to address systemic issues such as land tenure and governance issues, as well as the rights of IP & LC, including land rights and Free, Prior, and Informed Consent (FPIC).

Collective action in risk mitigation can take multiple forms, such as sectoral, commodity-specific, multi-stakeholder or pre-competitive/industry-led initiatives, and jurisdictional or landscape approaches.

Despite differing modalities, all aim to pool resources and align incentives to address systemic risks beyond the reach of individual companies. Producing-country governments play a central role in the successful implementation of these measures by providing regulatory and governance frameworks (e.g., land-use planning, forest and environmental law enforcement, permitting systems), and facilitating alignment between public policy objectives and company actions. Additionally, they help avoid duplication, facilitate coordination and alignment of actions across jurisdictions and stakeholder groups, and, by linking collective initiatives such as multi-stakeholder partnerships (MSPs) to existing national or subnational structures, enable the inclusion of local authorities, producer organisations, and communities. This approach fosters local ownership and legitimacy, while enhancing the effectiveness of risk mitigation efforts and ensuring the institutional continuity and scale needed for sustained impact.

MSPs are a prominent form of collective action, bringing together different groups of stakeholders (e.g., companies, governments, civil society organisations, producers) under a shared governance framework to jointly design, finance, and implement mitigation measures, offering a

way to address systemic issues that require the contribution and coordinated action of multiple stakeholders.

MSPs often enable the pooling of resources, sharing of data, and alignment of incentives across value chains, landscapes, and communities. They can support multiple actions in parallel, such as smallholder capacity building, collective traceability systems, and landscape-level governance, functioning as a platform through which specific mitigation actions are implemented. For example, the German Initiative on Sustainable Cocoa (GISCO) promotes risk mitigation in the cocoa supply chain by advancing sustainable production standards, improving traceability, and fostering smallholder inclusion through the professionalisation of farmer organisations and the improvement of living conditions. Its sub-project in Côte d'Ivoire, PRO-PLANTEURS, puts this into practice through capacity building, agroforestry, and cooperative strengthening. The Digital Integration of Agricultural Supply Chains Alliance (DIASCA) similarly addresses systemic risk by promoting interoperable digital public infrastructure (DPI) building blocks and open-source traceability solutions as a way to increase efficiency and avoid the doubling of efforts that support EUDR compliance and promote smallholder inclusion.

By supporting compliance with legal frameworks such as the EUDR, MSPs can tackle systemic risks linked to land use governance, and deforestation drivers at sector level while promoting land tenure rights and reducing illegal land conversion, deforestation, and forest degradation. They enable economies of scale, shared learning, harmonised data collection and reporting, and reduced duplication, which are critical for companies as they can leverage shared systems and infrastructure rather than investing in their own parallel platforms. MSPs also provide a platform to protect and strengthen IP & LC rights, including land tenure, FPIC, and forest-use rights, by ensuring that the deforestation-free strategies implemented respect these rights. However, coordinating multiple stakeholders can slow decision-making and progress, power imbalances can undermine effectiveness and trust, and smallholders or communities may face challenges in participating meaningfully due to limited access to information or finance. Therefore, MSPs should be designed to promote inclusivity, ensuring that barriers for smallholder participation are minimised.

Individual actions such as livelihood support, traceability, and certification, can be implemented rapidly and directly by companies.

MSPs, however, are essential for addressing broader issues such as land use governance, smallholder aggregation, data standards and sharing, and regional monitoring. Both approaches are complementary rather than mutually exclusive. Companies can implement specific mitigation measures individually while also engaging in MSPs to scale and embed these measures across sourcing regions. This report's typology of risk mitigation categories (Table 2) includes measures that can be implemented individually or catalysed through MSPs, allowing companies to align their mitigation strategies with their risk profiles and objectives.

Ultimately, the choice between individual and collective approaches should not be viewed as an either/or decision. Companies can address issues within their direct control while engaging in MSPs to tackle complex, systemic risks requiring coordinated action. The flexibility of the EUDR allows both approaches to be combined to meet risk mitigation obligations and support more inclusive and sustainable supply chains.

## Structural criteria

Foundational characteristics of each cluster, outlining their design logic and allowing for cross-cutting comparison between clusters.

Criteria	Explainer	Sub-categories/classifiers			
Goal of intervention	Identifies the intervention's goal in terms of risk management, considering those most relevant in the context of deforestation risk.				Risk avoidance Risk prevention/reduction Risk verification/monitoring
Scale of intervention	Identifies the level at which the measure is applied, based on the scope of its implementation and impact.				
Supply chain entry point	Identifies where along the supply chain a risk mitigation measure is initiated, taking into account the actors directly involved and targeted, as well as the actions taken.				
Inclusion barrier addressed	Identifies the key barriers to inclusion that the measure is designed to address and help mitigate.				
		Economic	Environmental	Informational	Institutional
					Market access

## Impact-orientated criteria

Dynamic dimensions of each cluster, focusing on how each measure functions or is expected to function in practice. They support a qualitative understanding of the measure's operational potential, real-world impact, and challenges to consider.

Criteria	Explainer
Actions & activities	Specific actions or interventions that can be undertaken to implement the risk mitigation measure at stake
Focus on forests & legality	Indicates how the measure addresses critical risks related to deforestation, forest degradation, and/or legality, considering both smallholders and IP & LC rights, such as Free, Prior, and Informed Consent (FPIC).
Potential co-benefits	Subdivided into environmental and social co-benefits, this criterion indicates whether a measure contributes to broader environmental and social outcomes, highlighting the main positive side effects that support environmental sustainability, as well as social justice and inclusion. It focuses on the extent to which they have helped address various forms of environmental degradation and social discrimination or exclusion, such as those affecting women, youth, Indigenous Peoples, and other marginalised or vulnerable groups.
Relevant & effectiveness	Indicates the extent to which the measure achieves its intended goals by identifying documented findings on its effectiveness both in addressing specific risks and in delivering broader impact. This includes both positive outcomes that may result from the measure and any discrepancies between the intended and actual effects.
Challenges & gaps	Identifies the limitations, obstacles, or missing components that may hinder the successful implementation or effectiveness of the risk mitigation measure. It highlights areas where the measure may face practical barriers, such as gaps in coverage or capacity, that could undermine its impact or prevent it from addressing all relevant risks.

**Table 1** Structural and impact-orientated criteria used to classify and access the different types of risk mitigation measured defined

Source: Elaborated by AidEnvironment

## Overview of risk mitigation measure categories

Goal of intervention	Scale of intervention	Supply chain entry point(s)	Inclusion barriers addressed		
Capacity building	Reductions of resource and knowledge gaps, enabling the adoption of sustainable and deforestation-free practices. Part of smallholder engagement, ensuring participation in the design, governance, implementation, and monitoring of interventions.	  	     	  	
Certification	Certification has the potential to reduce deforestation and legality risks through standard, verification and traceability, alongside supporting smallholders and IP & LC with training, technical capacity, and financial benefits.	 	     	   	
Forest management & conservation	Forest management and conservation measures contribute to safeguarding carbon storage, biodiversity, soil, and water, while also protecting the livelihoods and food security of forest-dependent communities.		 	  	  
Landscape & jurisdictional approaches	Collaborative strategies to coordinate policies, enforcement, and investments to address complex drivers of deforestation. Landscape approaches are typically implemented across ecological boundaries, while jurisdictional approaches operate within administrative borders.	 	 	  	   
Livelihood support	Aligning economic benefits with forest conservation by adopting sustainable practices as viable alternatives. Essential for the long-term sustainability of communities as a means of securing livelihoods and better living conditions.		 	     	  
Traceability & transparency	Traceability involves tracking the origins of commodities and sharing information to increase visibility and accountability, therefore helping to address environmental risks, such as deforestation, and legal risks, including land rights violations.	 	   	  	  

**Table 2** Overview of the categories of risk mitigation measures, including their characteristics under the structural criteria defined.

Source: Elaborated by AidEnvironment

## Capacity building

Measures focused on reducing resource and knowledge gaps, enabling smallholders to adopt practices that lower deforestation risks and address livelihood needs. These empowerment measures are often part of smallholder engagement processes, which ensure their meaningful participation in the design, governance, implementation, and monitoring of interventions, including those related to reducing deforestation risk.

Goal of intervention	Scale of intervention	Supply chain entry point(s)	Inclusion barriers addressed
	  	     	  
Potential actions/activities			<ul style="list-style-type: none"> <li>Invest in and implement training to improve technical skills (e.g. sustainable productivity improvements that reduce need for additional land), diversification, and compliance</li> <li>Raise awareness on requirements of regulatory or voluntary due diligence measures like EUDR or corporate zero-deforestation commitments (e.g. deforestation-free, legal production, traceability)</li> <li>Provide access to experts and technology (e.g., agricultural innovation, due diligence, traceability and geolocation) while enhancing digital literacy of target groups on the ground</li> <li>Apply participatory approaches in interventions' design, governance, implementation, and monitoring, therefore enabling the adoption of effective practices through engagement</li> <li>Strengthen collective organisations by supporting material or financial needs</li> </ul>
Focus on deforestation, forest degradation & legality risks			Capacity-building measures help address deforestation, forest degradation, and legality risks by supporting the transfer of skills and knowledge for better practices and compliance, while also encouraging the adoption of sustainable land-use, farming, and harvesting methods. They can also promote participatory solutions that fit local contexts, provide training for diversification, and strengthen collective action.
Potential co-benefits			<p><b>Environmental</b></p> <p>Capacity-building initiatives can contribute to sustainable agriculture practices, which indirectly improve yields, enhance biodiversity conservation, and increase climate adaptation and resilience.</p> <p><b>Social</b></p> <p>Capacity-building initiatives are linked to the promotion of better production, income, market access, and stronger bargaining power. Training can create pathways for long-term innovation and leadership within communities, increase accountability among different actors, reduce conflict, and improve community-company relationships.</p>
Relevant & effectiveness			<p><b>Support deforestation reduction strategies:</b> Capacity-building interventions (e.g., training, technical assistance, organisational support) help reduce deforestation by giving farmers the skills, tools and incentives to adopt more sustainable practices on available land instead of expanding into forests. This makes it more feasible to comply with new regulations and sustainability standards.</p> <p><b>Sustainable production practices:</b> Capacity-building interventions enhance the adoption of good agricultural practices and promote the uptake of sustainability standards, which can boost competitiveness of products on markets worldwide.</p> <p><b>Strengthen local governance:</b> Capacity-building at the local organisational level, including support for cooperatives, reduces living income gaps, strengthens bargaining power, and facilitates information sharing, strengthening local governance and decision-making capacity.</p>
Challenges/gaps			<p><b>Limited evidence of concrete impacts:</b> The concrete effects on forest conservation and the decrease in deforestation resulting from capacity-building actions are understudied and therefore not adequately measured. Most of the reported positive impacts of capacity-building initiatives are linked to participatory or community-based forest management and REDD+ initiatives.</p> <p><b>Integrated approaches are crucial for success:</b> Success depends on coupling capacity-building with secure land tenure, effective enforcement, and strong monitoring systems. Without combined interventions, capacity building per-se is unlikely to deliver consistent forest protection outcomes.</p>

**Table 3** Typology of risk mitigation measures: Profile of capacity building category

## Certification

Certification schemes, often based on Voluntary Sustainability Standards (VSS), help mitigate deforestation risks by setting, implementing and auditing environmental and social performance standards, including no-deforestation rules, ecosystem protection, labour rights, and supply chain traceability. They play a key role in supporting smallholders and IP&LCs by implementing interventions such as training, technical support, and financial benefits, including premiums or stable prices.

Goal of intervention	Scale of intervention	Supply chain entry point(s)	Inclusion barriers addressed
 	  	   	    
Potential actions/activities			<ul style="list-style-type: none"> <li>Adopt and implement certification schemes with financial support to guarantee the inclusion of smallholders and IP&amp;LCs</li> <li>Apply guidance and standards frameworks, ensuring the inclusion of smallholders and IP&amp;LCs while addressing deforestation risks</li> <li>Buy products certified by credible standard systems, e.g., ISEAL members</li> <li>Advocate that standard-setting systems consequently foster smallholder inclusion as a main objective for further standard development/revisions</li> </ul>
Focus on deforestation, forest degradation & legality risks			Certification schemes play a central role in addressing deforestation, forest degradation, and legality risks by providing industry-wide accepted definitions of sustainable production, at least in the case of commodity roundtables. More specifically, certification schemes verify sustainable production according to Voluntary Sustainability Standards (VSS), usually through third-party auditors. Certification reduces the risk of deforestation, degradation or illegality as, usually, sustainable, legal production is a key requirement of these standards and schemes. They can help close country-level risk gaps and align global market demands with on-the-ground realities. However, the no-deforestation requirements and cut-off dates of standard systems do not necessarily match the EUDR requirements.
Potential co-benefits		<b>Environmental</b> Increasing the demand for certified products directly contributes to the adoption of sustainable production practices, e.g., reducing the use of pesticides, indirectly contributing to biodiversity conservation and climate change adaptation and resilience.	<b>Social</b> Certification potentially supports the monitoring and prevention of child and forced labour, improved working conditions and gender equity.
Relevant & effectiveness		<b>Support the reduction of deforestation and legality risks:</b> Certification schemes can help reduce deforestation and forest degradation, but their impact depends on local conditions, including monitoring capacity, law enforcement, and alignment between private and public data. <b>Socio-economic benefits for smallholders:</b> Certification schemes can lead to higher prices, but income gains are uneven across regions and programs. Certification also enhances productivity and sustainability by promoting more effective farming practices, resulting in higher yields, improved environmental outcomes, and increased profitability.	
Challenges/gaps		<b>Limited and variable impact:</b> The impact of certification on reducing deforestation depends on the amount of forest remaining, the strength of enforcement, e.g., depending on the independence of auditors, and the quality of local governance. Biodiversity outcomes are similarly uneven, showing benefits for some species but limited overall effects. <b>Bias and leakage:</b> Certified operations can sometimes look more effective because they are located in areas with lower pressure to clear land, such as those with little forest remaining. At the same time, certification can lead to leakage, where deforestation is displaced to non-certified areas, therefore reducing the overall environmental benefit. <b>Inclusion of smallholders and cooperatives:</b> Certification can improve farmers' incomes, but the results depend on market demand, program design, and the availability of additional support. Compliance and audit costs must be integrated into a properly designed mechanism that shares accountability and risk among supply chain actors, promoting the inclusion of smallholders and cooperatives.	

## Forest management & conservation

Measures focused on forest conservation help maintain existing forest cover and the ecosystem services it provides, such as carbon storage, biodiversity habitat, soil health, and water regulation. Aside from this, conserving forests helps reduce the risk of livelihood and food security collapse for forest-dependent communities.

Goal of intervention	Scale of intervention	Supply chain entry point(s)	Inclusion barriers addressed
	 	 	  
Potential actions/activities	<ul style="list-style-type: none"> <li>Support and co-finance community-based forest protection and sustainable forest management</li> <li>Promote sustainable agriculture models co-developed with smallholders and IP&amp;LCs</li> <li>Support the creation of forest buffer zones with smallholder-led agroforestry (without deforestation) and alternative livelihood sources such as non-timber products and ecotourism</li> <li>Establish direct payment schemes, such as Payment for Environmental Services (PES), as compensation for forest conservation and sustainable management</li> </ul>		
Focus on deforestation, forest degradation & legality risks	Forest management and conservation initiatives prevent illegal logging and unauthorised forest clearing, while ensuring that land use change complies with environmental regulations. They also help reduce corruption and the use of fraudulent documentation, contributing to the clarification and security of land tenure rights, which in turn strengthens compliance and accountability across supply chains.		
Potential co-benefits	<b>Environmental</b> Forest management and conservation plays a direct role in promoting local populations' livelihoods and indirectly contributes to biodiversity conservation, pollution reduction, improved soil and water health, and climate resilience.	<b>Social</b> Forest management and conservation programs can promote employment and livelihood opportunities, as well as diversify livelihoods in areas where women and youth typically play more prominent roles.	
Relevant & effectiveness	<p><b>Deforestation reduction:</b> Participatory forest management can contribute to reducing deforestation, especially when backed by secure land tenure and adequate resources, as well as strong local ownership and communities' management of their forests. The official recognition of protected areas or local communities' territories, whether focused on forest conservation or sustainable forest management practices, generally leads to a decrease in deforestation and degradation within their boundaries. Lower or less variable deforestation rates have been reported under community or participatory forest management plans with gains in forest density and biodiversity in several settings. However, its effectiveness varies by context and law enforcement mechanisms.</p> <p><b>Land tenure and rights:</b> Community land rights and land use monitoring have been increasingly linked to reducing resource extraction and forest loss. Agroforestry and sustainable forest management practices demonstrate strong ecosystem service and biodiversity benefits. These benefits are context-dependent and benefit from being combined with effective policy implementation and enforcement strategies.</p> <p><b>Increased land cover management and social cooperation:</b> Some PES programs have effectively promoted land cover management on communal lands, maintained unpaid conservation work, and strengthened community social capital, including social cooperation and local institutions.</p>		
Challenges/gaps	<p><b>Highly dependent on local and regional governance and political contexts:</b> While mean effects are positive, the effectiveness of forest management and initiatives varies by governance, location, and enforcement capacity. Intensified conversion just outside the boundaries of protected areas highlights the importance of ensuring that deforestation pressure does not shift to adjacent areas through leakage mechanisms.</p> <p><b>Monitoring tools and impact assessments:</b> There is a scarcity of rigorous evaluations of the impact of causal pathways from income diversification (e.g., NTFPs, ecotourism) on actual forest conservation. Although some REDD+ and related PES schemes have shown social capital benefits and governance improvements, there is still an undervaluation of social impacts, with gender and age-disaggregated outcomes particularly under measured.</p> <p><b>Casual effect on deforestation reduction:</b> Alternative livelihoods are attractive but often lack robust evidence of consistent deforestation reduction.</p>		

## Landscape & jurisdictional approaches

Collaborative strategies to land-use and governance at a defined scale that seek to balance conservation, production, and livelihoods. Landscape approaches operate within ecological boundaries, while jurisdictional approaches work within administrative borders, often led by governments. Both coordinate policies, enforcement, and investments, frequently through multistakeholder platforms, to address complex drivers of deforestation beyond single-company supply chains.

Goal of intervention	Scale of intervention	Supply chain entry point(s)	Inclusion barriers addressed
	 		    
Potential actions/activities	<ul style="list-style-type: none"> <li>Co-develop land-use plans with stakeholders to secure deforestation-free zoning, also in governmental land-use planning.</li> <li>Facilitate cross-sectoral exchange and collaboration to enhance policy coherence and manage potential trade-offs.</li> <li>Contribute to shared monitoring, reporting, and verification systems, including services (e.g., mapping, extension), data sharing, and co-funding.</li> <li>Finance and support programs that contribute to compliance with no-deforestation rules, aligning corporate commitments with jurisdictional no-deforestation regulations.</li> <li>Establishment of grievance mechanisms to mitigate impacts reported by third parties (also relevant for certification and transparency)</li> </ul>		
Focus on deforestation, forest degradation & legality risks	<p>Landscape/jurisdictional approaches can reduce deforestation risks across several commodities by implementing area-wide interventions that combine, for example, participatory mapping, clarification of land status, and protection of IP &amp; LC rights, including FPIC. Associated multi-stakeholder platforms can enhance monitoring and increase support for forest conservation. Integrated systems can help harmonise licensing with legality standards and link jurisdictional efforts to certification, strengthening evidence of legality, sustainability, and forest protection.</p>		
Potential co-benefits	<b>Environmental</b> Positive effects on biodiversity conservation through the landscape lens, e.g., through the implementation of biodiversity corridors. Indirectly, potentially reduces the risks of fire events and fosters more resilient landscapes.	<b>Social</b> Enhancing tenure security and expanding access to finance and insurance, while promoting the empowerment of local producers. Landscape approaches can strengthen local governance, fostering more inclusive and resilient communities.	
Relevant & effectiveness	<p><b>Integrated initiatives are more successful across multiple objectives:</b> They outperform sectoral ones by delivering stronger outcomes for production, conservation, coordination, and livelihoods.</p> <p><b>Translates international sustainability goals into locally adapted and accepted objectives:</b> By involving smallholders, governments, and companies, it ensures that deforestation-free commitments resonate with local realities.</p> <p><b>Establishment of preferred sourcing regions and cost reduction:</b> Better market access and long-term supply stability for local producers while meeting zero-deforestation targets. The integration of sustainability requirements and standards into land-use planning at the jurisdictional scale strengthens conservation beyond farm boundaries and reduces certification costs.</p> <p><b>Addressing impacts:</b> Grievance mechanisms provide credible channels for reporting and seek redress for impacts, fostering accountability, trust, and (potentially) conflict resolution.</p>		
Challenges/gaps	<p><b>Monitoring impacts:</b> Monitoring, reporting, and verification (MRV) systems remain bottlenecks, showing a need for standardised metrics to assess outcomes at scale. Evidence of lasting conservation and governance impacts remains limited, as its effectiveness varies significantly depending on enforcement capacity and political context.</p> <p><b>Smallholder readiness:</b> Some jurisdictional pilots have struggled with tenure gaps, capacity limits, and cost barriers that risk smallholder exclusion unless addressed systemically.</p> <p><b>Finance and incentive alignment:</b> Sustained finance is a persistent challenge, with financial viability depending on blending instruments (e.g., PES, jurisdictional REDD+).</p> <p><b>Political stability and no short term gains:</b> Landscape and jurisdictional approach are directly dependent on the dynamics of political will that initiates it. It can easily be put aside when it is no longer a political priority. In addition, landscape/jurisdictional approaches take time and do not promise short-term results.</p>		

## Livelihood support

Measures focused on aligning economic benefits with forest conservation by fostering the conditions that allow for the adoption of sustainable practices as viable alternatives to those that cause forest loss. They are essential for the long-term sustainability of communities, reducing the pressure to resort to unsustainable practices, such as deforestation, as a means of securing livelihoods and better living conditions.

Goal of intervention	Scale of intervention	Supply chain entry point(s)	Inclusion barriers addressed
	 	   	  
Potential actions/activities	<ul style="list-style-type: none"> <li>Introduce internal measures focused on addressing living income gaps, the establishment of responsible purchasing practices, direct pricing increases, cash transfers, or price premiums.</li> <li>Promote additional revenue sources (e.g., early access to carbon market revenues, ecosystem service payments) and income diversification through on and off-farm strategies.</li> <li>Invest in inclusive infrastructure (e.g., rural roads, storage facilities, buying stations).</li> </ul>		
Focus on deforestation, forest degradation & legality risks	<p>Livelihood support measures can help reduce deforestation, forest degradation, and legality risks by aligning economic and forest preservation approaches. This relationship materialises by, for example, tying financial incentives to conservation requirements and legal compliance, promoting income diversification through the sustainable use of forest resources and providing market access and market-linked incentives for compliant producers.</p>		
Potential co-benefits	<b>Environmental</b> Livelihood support interventions can directly decrease the pressure for the opening of new production areas, indirectly contributing to biodiversity conservation, and climate change resilience and adaptation.		<b>Social</b> Livelihood support interventions can deliver social co-benefits by prioritising vulnerable groups (e.g., women, youth, indigenous groups), indirectly reducing land-use conflicts and migration pressures, and strengthening long-term community resilience.
Relevant & effectiveness	<p><b>Income gains and conservation benefits:</b> Incentive-based and livelihood support measures can raise incomes while delivering conservation benefits, as, depending on the context, increased income from existing land reduces the pressure for expansion of agricultural land. Gains are linked to the adoption of sustainable practices and reduced sourcing risks through premiums, contract farming, and improved traceability. However, they can still be affected by price volatility and climate events.</p> <p><b>Reduction in deforestation through conditional finance:</b> Credit programs tied to environmental compliance can reduce deforestation when combined with eligibility checks and land-use criteria.</p> <p><b>Benefits tied to good design:</b> Well-targeted programs align payments with opportunity costs. When governance rules, participation, and safeguards are co-designed with smallholders and IP&amp;LC, outcomes such as legitimacy, clear rights, and fair benefit-sharing are more likely to ensue.</p> <p><b>Additional measures for income and environment:</b> Direct buying and traceability can enhance smallholder margins if complemented by additional financing and technical support. In Indonesia, proximity to roads and mills tends to drive expansion into peat/forests, so infrastructure investments should be coupled with NDPE and land-use controls to avoid deforestation.</p>		
Challenges/gaps	<p><b>Limited evidence and critical add-ons:</b> The robust causal links between long-term purchasing agreements, pricing, improved infrastructure, and deforestation reduction remain unclear and context-specific. Depending on setup and characteristics, these measures can exclude the least-resourced farmers, raise clearing incentives, or increase risks of leakage and scope gaps if strong monitoring is absent.</p> <p><b>Deforestation reduction depends on safeguards:</b> Premiums and living income schemes improve incomes more consistently than they curb deforestation, with gains that are vulnerable to shocks if no safeguards are in place. Strong traceability, no-conversion rules, and governmental enforcement are needed to ensure that higher income per hectare does not set incentives for more deforestation.</p>		

**Table 7** Typology of risk mitigation measures: Profile of livelihood support category

## Traceability & transparency

Involves tracking the origin of commodities within supply chains and publicly sharing relevant information in a clear and accessible manner. These measures enhance visibility, accountability, and the ability to identify and address environmental risks such as deforestation, as well as legal risks including land rights violations.

Goal of intervention	Scale of intervention	Supply chain entry point(s)	Inclusion barriers addressed
 	   	  	  
Potential actions/activities	<ul style="list-style-type: none"> <li>Adopt and/or implement traceability systems that can track commodities from origin to consuming markets.</li> <li>Enable and support participatory approaches for land use mapping and data collection, such as through cooperatives and the use of digital logbooks, to strengthen ownership and transparency.</li> <li>Foster data ownership and the use of open-source tools to empower smallholders with autonomy, fairer trade, and better market access.</li> </ul>		
Focus on deforestation, forest degradation & legality risks	<p>Tracing products back to their point of origin is crucial for monitoring and addressing deforestation and forest degradation, while also helping to strengthen the land rights of IP &amp; LC. At the same time, stronger record keeping systems are needed to demonstrate compliance and to ease the administrative burden on smallholders and cooperatives.</p>		
Potential co-benefits	<b>Environmental</b> Enhanced transparency and data available from traceability tools can contribute to mapping the risks and, consequently, strengthens forest conservation, biodiversity conservation, and climate change resilience and adaptation.	<b>Social</b> Enhanced transparency and data available from traceability tools can contribute to land use clarity, strengthens IP&LC claims, and improve access to finance & insurance.	
Relevant & effectiveness	<p><b>Demonstrating deforestation-free production:</b> Traceability systems are crucial in demonstrating deforestation-free production and a key component for successful zero-deforestation commitments. Although not an end in itself, it is an essential tool to support legality and sustainability, especially when combined with existing public data, monitoring, enforcement, and rewards for good practice.</p> <p><b>Accountability across supply chains:</b> Traceability enhances accountability for excluding deforestation from supply chains when combined with government policies and robust procurement standards from buyers.</p> <p><b>Inclusiveness across supply chains:</b> Interoperable national and private traceability systems, transparent data access and sharing, and training to enhance digital literacy can help smallholders and marginalised groups gain visibility, access to information and finance (such as loans and grants) to secure better prices.</p>		
Challenges/gaps	<p><b>Leakage and coverage gaps:</b> Traceability can be weakened when deforestation shifts elsewhere (leakage). Gaps also remain in tracking indirect suppliers, especially in sectors where middlemen are common. Not all smallholders might have access to middlemen supplying traceable supply chains.</p> <p><b>High costs, incompatibility and exclusion risk:</b> High compliance and data costs caused by lack of data sharing and doubling efforts via parallel traceability systems, combined with low interoperability between public and private systems, can drive smallholders, cooperatives, and SMEs out of the market.</p> <p><b>Addressing deforestation in the long term:</b> Making supply chains more transparent does not automatically lead to a reduction in deforestation. Results depend heavily on the context, considering digital access or land tenure documents, the system's design, and whether commitments are enforced.</p>		

# Step-by-step guide

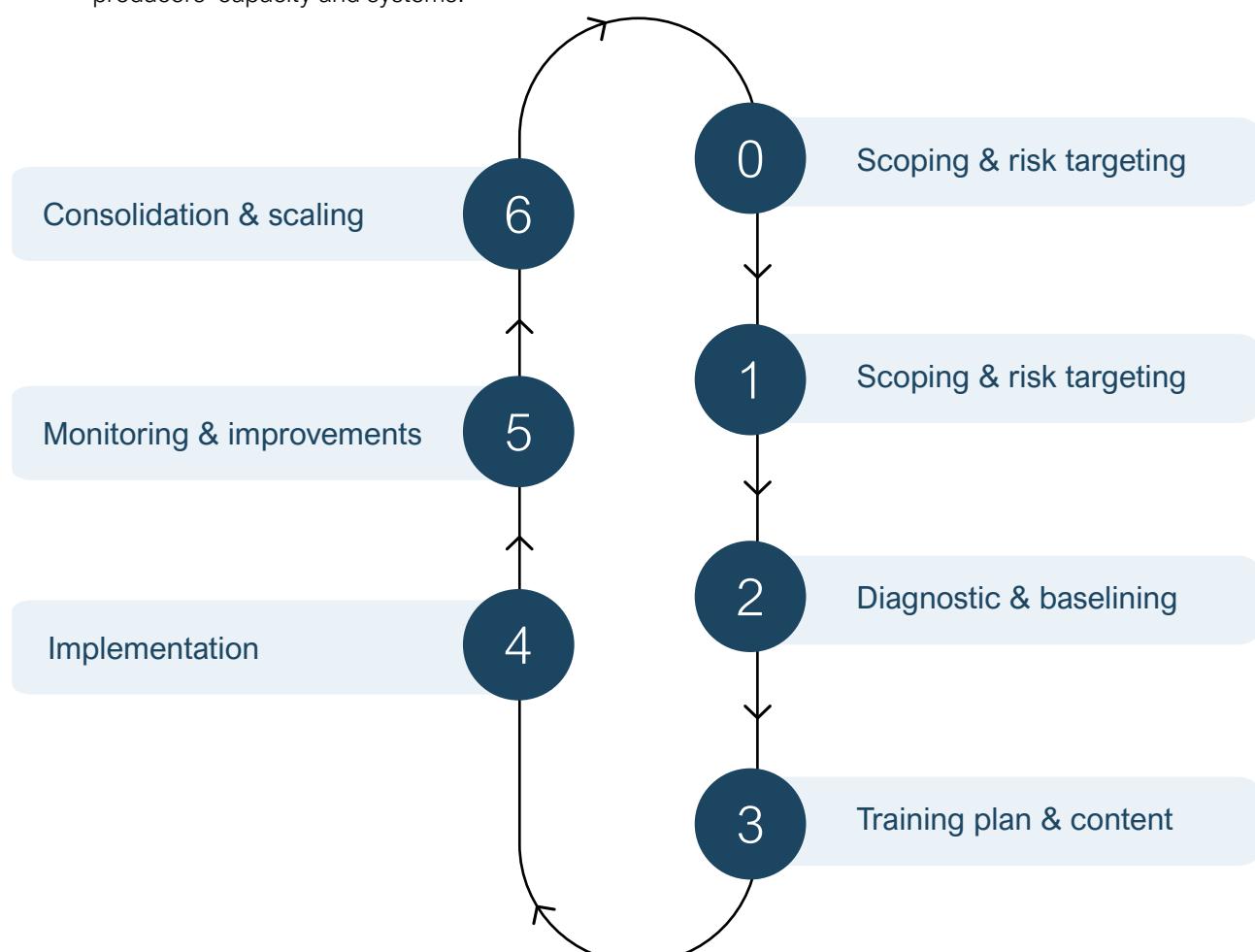
## (a) Capacity building for smallholders & cooperatives

### Goal

Reduce non compliance risks (deforestation, legality, Human Rights Due Diligence) by strengthening producers' capacity and systems.

### Level of intervention

Upstream (farmers, groups/cooperatives) with links to Midstream (buyers)<sup>6</sup>



<sup>6</sup> For practical training materials to support capacity-building activities with producers and cooperatives, see Training of trainers material on the EU Deforestation Regulation on Deforestation-free Products (EUDR), developed by GIZ EUDR Engagement and available at <https://zerodeforestationhub.eu/towards-deforestation-free-supply-chains-guidebook-for-trainers/>

0

Step 0  
Scoping & risk targeting

- Map suppliers/sourcing areas and risk drivers (deforestation fronts, legality gaps, social risks, yield/quality issues)
- Prioritise producer groups based on exposure to EUDR-relevant risks and smallholder inclusion potential

**Deliverables:** Risk profile, shortlist of producer groups, draft KPIs (% farms polygon-mapped, % with legality docs, social issues)

1

Step 1  
Scoping & risk targeting

- Formalise roles with local governmental agencies, NGOs, certification bodies, and buyers
- Align goals and potential partnerships with any already existing landscape initiative
- Establish a coordination forum and grievance channel, consider gender and youth inclusion

**Deliverables:** Stakeholder map, coordination calendar, partnership agreements

2

Step 2  
Diagnostic & baselining

- Group diagnostics: governance, Internal Management System (IMS/ICS), record-keeping, legality, geo-data status, GAP level, HRDD
- Household diagnostics: income, diversified livelihoods, time use by gender

**Deliverables:** Baseline dashboard; farm polygons %; gap analysis vs. EUDR + any chosen standard (e.g., RA/RSPO smallholder)

3

Step 3  
Training plan & content

- Develop a phased training plan and content considering identified knowledge and capacity gaps and communities' priorities
- Integrate Farmer Field School (FFS) methodology in seasonal learning cycles

**Deliverables:** Curricula, materials, methods, training schedule

**Figure 5** Step-by-step guide – Capacity building for smallholders & cooperatives

Source: Elaborated by AidEnvironment based on Proforest (2022) and ISEAL (2020). Other sources are listed in the bibliography section.

# Step-by-step guide

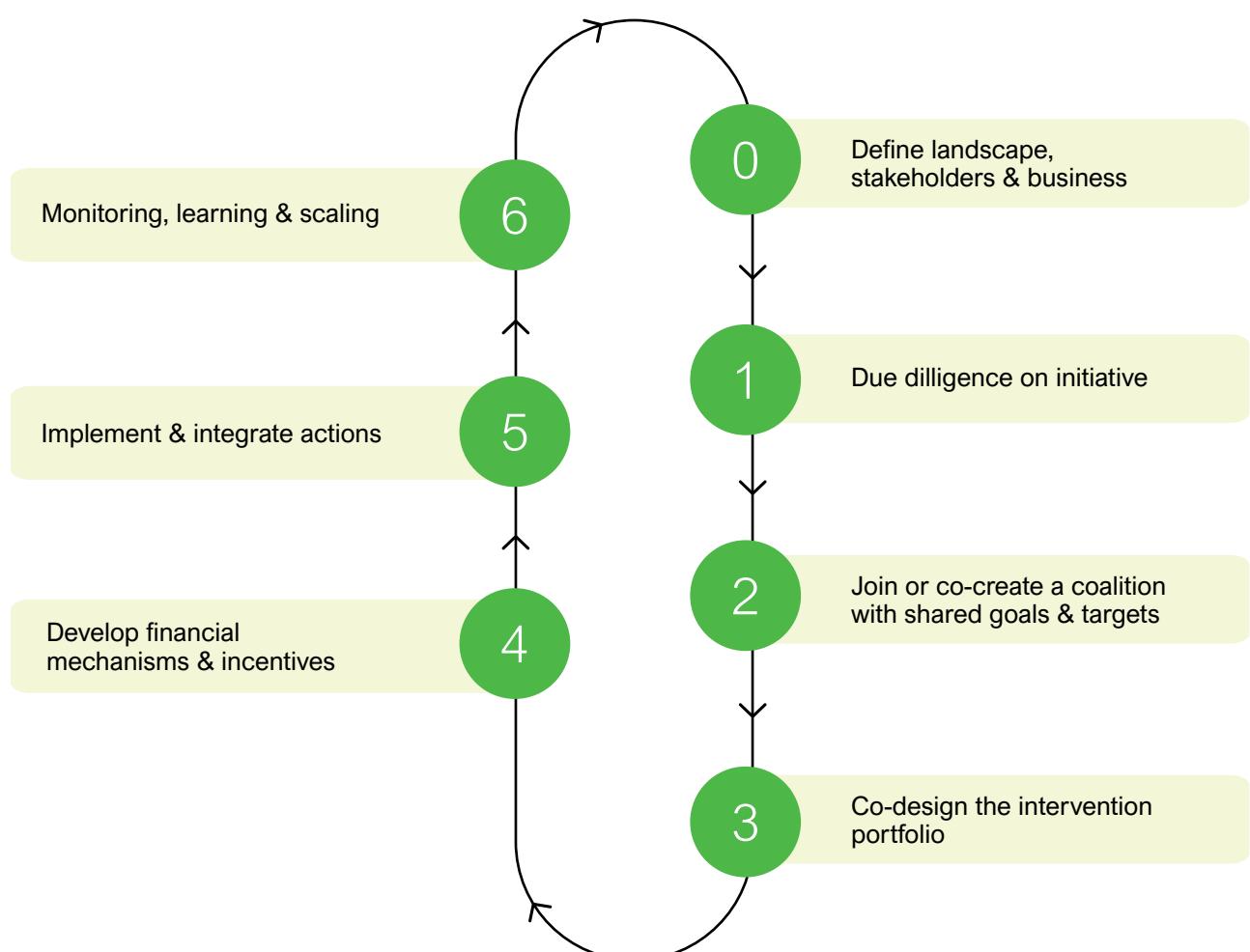
## (b) Landscape/jurisdictional approach

### Goal

Reduce risk drivers beyond a single supply chain or supplier group, aligning multiple actors to shared goals.

### Level of intervention

Landscape or jurisdictional levels, covering the supply chain from upstream to downstream. Also integrates cross-sectoral activities beyond commodity chains, potentially linked to other risk mitigation interventions, such as forest management, capacity building, or traceability.



**Figure 6** Step-by-step guide – Landscape/jurisdictional approach

Source: Elaborated by AidEnvironment based on Proforest (2022) and ISEAL (2020). Other sources are listed in the bibliography section.

3

**Step 3**  
Co-design the intervention portfolio

- Define intervention plan: actions, roles, and needed resources (typical bundles: smallholder legality & mapping, high-conservation-value protection/restoration, fire prevention, village development, mill engagement, market incentives)
- Validation of the intervention plan by the coalition

**Deliverables:** A validated landscape action plan with roles, budget, timeline, and financial mechanisms contributing to land-use planning

4

**Step 4**  
Develop financial mechanisms & incentives

- Design a financial mechanism blending public and private funds
- Align financial incentives (preferential sourcing from the landscape, performance-based payments)

**Deliverables:** Financing plan for implementing actions, sourcing and financial incentives agreements

5

**Step 5**  
Implement & integrate actions

- Implement planned actions
- Engage coalition partners and potential partners in action implementation

**Deliverables:** Progress report and quantitative impacts (# communities covered; # smallholders trained & registered; # hectares protected/restored; # actors engaged)

6

**Step 6**  
Monitoring, learning & scaling

- Operate a shared Measurement, Reporting, and Verification system (deforestation rates, forest integrity, smallholder inclusion, grievance resolution rates)
- Publish periodic progress reports and engage actors in result discussion processes

**Deliverables:** Public dashboard, progress reports, and third-party reviews where feasible, and a scalability/replicability plan

# Conclusion

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**The implementation of the EUDR marks a significant shift in expectations for companies sourcing from forest-risk supply chains.**

It requires companies to conduct due diligence to ensure that deforestation, forest degradation, and illegality do not permeate their supply chains across production landscapes. Meeting these requirements requires both the identification and assessment of risks and the development of concrete mitigation strategies to reduce or eliminate non-negligible risks.

This guide seeks to support companies in their risk mitigation efforts by clarifying what constitutes risk mitigation in the context of the EUDR, presenting a typology of mitigation measures, and illustrating how these can be operationalised in practice. It highlights that risk mitigation is not only a regulatory requirement under the EUDR but also an essential component of the broader due diligence framework established under the UN Guiding Principles on Business and Human Rights and the OECD Guidelines for Multinational Enterprises. In this sense, effective risk mitigation should reflect the spirit of responsible business conduct, being preventive, continuous, and rooted in engagement rather than avoidance. Thus, the guide underscores that effective risk mitigation is not only a compliance exercise but also a means to build resilient, inclusive, and sustainable supply chains. Shifting from strategies of risk avoidance or disengagement to proactive risk mitigation is essential.

Avoidance strategies often lead to the exclusion of smallholders and vulnerable groups, exacerbating inequalities and undermining local livelihoods.

In contrast, inclusive mitigation approaches put producers, especially smallholders, and communities at the centre and engage them in the process of improvement, creating pathways for compliance and long-term sustainability rather than withdrawal.

The typology of mitigation measures developed in this guide is neither exhaustive nor prescriptive. It serves as a stepping stone for companies seeking to strengthen their sustainability practices by examining their current mitigation approaches and identifying existing gaps. Through its practical framework and structured categories, the typology provides a basis for companies to engage more proactively and invest more strategically in mitigation as a critical element of compliance and responsible business conduct, while also supporting long-term progress in addressing deforestation risks and improving livelihoods across supply chains.

However, addressing these risks is complex, and many challenges cannot be resolved by individual companies acting in isolation. Even though individual actions remain crucial and are not discouraged,

systemic risks linked to, for example, land governance and poverty often require or benefit from coordinated responses. Collective action, particularly through multi-stakeholder partnerships, offers an effective pathway to scale impact, share costs, and address root causes across sourcing regions. Equally, producing-country governments play a crucial role by providing the legal and institutional framework, coordinating across jurisdictions, and fostering local-level engagement. In doing so, they create the enabling conditions for private-sector measures to succeed and support companies in aligning with national sustainability priorities and public policy objectives.

Advancing risk mitigation under the EUDR offers an opportunity to strengthen collaboration, promote inclusion, and build resilience within global supply chains. It is valuable to continue fostering dialogue and cooperation on this topic, exploring how EUDR-related risk mitigation can serve as a catalyst to address underlying sustainability challenges in a more systematic and coordinated manner that not only ensures future-proof supply chains but also supports inclusion, equity, and meaningful participation of smallholders and IP & LC.



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# Annex 1 – Methods

## 1. The Typology structure

To the right, we outline the three main steps for defining the typology structure: identifying existing risk mitigation measures, grouping them into broad categories, and establishing criteria for information collection. Together, these steps turn the typology into a tool that enables comparison across different risk mitigation strategies. Four interviews with experts served as quality checks for the structure developed.

### List of risk mitigation measures

Identification of relevant programs and initiatives addressing deforestation risks, and promoting the inclusion of smallholders and IP&LCs within the supply chains of forest-risk agricultural commodities



### Clusters of risk mitigation measures

Grouping and clustering the identified risk mitigation measures according to common approaches, outlining pathways to mitigate deforestation risks.



### Gathering and analysis of relevant information

Criteria for collecting information on the clusters of mitigation risk measures

- Structural criteria (goal, scale, entry point, barriers addressed)
- Impact-oriented criteria (actions, benefits to forests, co-benefits, relevance and effectiveness, challenges and gaps, and concrete examples)



### Practical guide on risk mitigation measures

**Figure 1** Methods for the development of the practical guide on risk mitigation measures

## 1.1 List of risk mitigation measures

In recent years, the rise of Deforestation-Free Commitments (DFC) and No Deforestation, No Peat, and No Exploitation (NDPE) commitments has driven numerous initiatives aimed at eliminating direct deforestation and mitigating indirect risks within supply chains. These diverse initiatives, created to implement such commitments, offer an important starting point for cataloguing measures explicitly linked to deforestation risk mitigation strategies.

The initial step in developing the Practical Guide on Risk Mitigation Measures involved identifying relevant programs and initiatives through desk research. In this process, there was an intentional focus on measures employed to reduce deforestation and forest degradation, while promoting the inclusion of smallholder producers and respecting the rights of IP & LC in global agricultural supply chains. Risk mitigation actions that combine these two aspects have the potential to deliver positive results not only in forest conservation but also in engagement with suppliers/relevant stakeholders in sourcing areas that could otherwise be abandoned if risk avoidance were the

preferred course of action. Therefore, the risk mitigation measures identified and ultimately included in the guide meet the following assumptions:

- Explicit aim to prevent and/or reduce deforestation and forest degradation.
- Emphasis on inclusiveness, particularly of smallholders and IP&LC, in recognition of the importance of supporting producers and improving livelihoods in the context of forest conservation actions.
- The focus was on proactive and preventive mitigation actions. Reactive measures, such as suspending a supplier after a violation is detected, occur mostly once risks have already materialised. Since the EUDR's due diligence framework is designed to prevent non-compliant products from entering the EU market, the guide, and in particular the typology developed, prioritises mitigation measures implemented and/or applied before products are placed on the market and which are focused on reducing non-compliance risks to a negligible level.

## 1.2 Categories of risk mitigation measures

The categorisation of the identified risk mitigation measures was based on common approaches outlining pathways to mitigate deforestation risks. Once the list of measures and an initial set of categories was established, we cross-checked it through expert interviews. These interviews were conducted to validate the categories and structure, and to refine them based on the insights, suggestions, and comments provided by the consulted experts.

The six categories that structure the practical guide are:

1. Capacity building
2. Certification
3. Forest management & conservation
4. Landscape & jurisdictional approaches
5. Livelihood support
6. Traceability & transparency

## 1.3 Gathering & analysis of relevant information

The final step for creating a comparable matrix between the six different pathways or categories of risk mitigation measures was the establishment of criteria that allowed for the collection and synthesis of relevant information. The list of defined criteria aims to create a comparable matrix that can be used when considering the identified risks and goals for potential mitigation strategies.

To define relevant information, we established criteria according to emerging patterns, providing explanations, and validating our findings against additional sources and the expert interviews. Below, we list the set of criteria and explanations separated into two complementary groups.

### Structural criteria:

- **Goal of intervention:** Identification of the intervention's goal in terms of risk management, considering those that are most relevant in the context of deforestation risk. Classifiers: risk avoidance (e.g., product segmentation, geographical exclusion), risk prevention/reduction (e.g., traceability systems, supplier engagement, training and capacity building), and risk verification/monitoring (e.g., regular audits, remote sensing, third-party verification).
- **Scale of intervention:** Identification of the level at which the measure is applied, based on the scope of its implementation and impact. Classifiers: individual level (e.g., targeting single producers, farms or households), the group/community level (e.g., cooperatives, Indigenous or local communities), the jurisdictional/regional level (e.g., district-wide initiatives or landscape programs), or at the national/global level (e.g., national policies, international standards).

- **Supply chain entry point(s):** Identification of where along the supply chain a risk mitigation measure is applied, considering the actors involved and targeted and the actions taken. Classifiers include upstream (e.g., producers, farmers), midstream (e.g., processors, aggregators, traders), downstream (e.g., brands, retailers), or operate at a cross-cutting/systemic level (e.g., policy reform, multi-stakeholder initiatives).

- **Inclusion barriers addressed:** Identification of the key barriers to inclusion that the measure is designed to respond to and help address. Classifiers: economic (e.g., lack of financial incentives, low income), environmental (e.g., degraded ecosystems, unsustainable land use), informational (e.g., lack of data, tools or awareness), institutional (e.g., weak governance, unclear land rights), or market access barriers (e.g., inability to meet buyer requirements, exclusion due to compliance challenges).

### Impact-oriented criteria:

- **Potential actions/activities included:** Identification of specific actions or interventions that can be undertaken to implement the risk mitigation measure at stake.
- **Focus on deforestation, forest degradation and legality risks:** Indicates how the measure addresses critical risks related to deforestation, forest degradation, and/or legality, considering both smallholders and IP & LC rights, such as Free, Prior, and Informed Consent (FPIC).
- **Potential Co-Benefits:** Sub-divided into environmental and social co-benefits, this criterion indicates whether a measure contributes to

broader environmental and social outcomes, highlighting the main positive side effects that support environmental sustainability, as well as social justice and inclusion. It focuses on the extent to which they have helped address various forms of environmental degradation and social discrimination or exclusion, such as those affecting women, youth, Indigenous Peoples, and other marginalised or vulnerable groups.

- **Relevance & Effectiveness:** Indicates the extent to which the measure achieves its intended goals by identifying documented findings on its effectiveness both in addressing specific risks and in delivering broader impact. This includes both positive outcomes that may emerge as a result of the measure and any discrepancies between the intended and actual effects.

- **Challenges/Gaps:** Identifies the limitations, obstacles, or missing components that may hinder the successful implementation or effectiveness of the risk mitigation measure. It highlights areas where the measure may face practical barriers, such as gaps in coverage or capacity, that could undermine its impact or prevent it from addressing all relevant risks.

## 2. Limitations of the research

### (a) Breadth of categories of measures

The categories identified cover a vast spectrum of actions and activities, which in turn include numerous initiatives of differing scales, contexts, and objectives. This diversity makes it challenging to assess factors such as success conditions, recurring challenges, and implementation gaps with precision. For instance, what is considered a success factor in one commodity chain or country context may not be applicable in another. As such, our analysis will inevitably need to strike a balance between breadth and depth, acknowledging that some variation across measures cannot be fully captured within a single framework.

### (b) Limited availability of quantitative data

A further limitation relates to the scarcity of quantitative success metrics. Most publicly available information focuses on outputs such as the number of smallholders engaged, the number of government institutions participating, or the scale of training and awareness campaigns conducted. While such figures help to illustrate reach and engagement, they do not provide sufficient evidence on outcomes and impacts, such as the actual reduction in deforestation rates or measurable improvements in land-use practices. Without reliable quantitative indicators, it is not straightforward to establish a causal link between the mitigation measures implemented and their effectiveness in reducing deforestation.



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